#### BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

Application of Southwest Gas Corporation (U 905 G) for Authority to Increase Rates and Charges for Gas Service in California, Effective January 1, 2026.

Application No. 24-09-(Filed September 5, 2024)

**APPLICATION** OF SOUTHWEST GAS CORPORATION (U 905 G)

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Dated: September 5, 2024

#### BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

Application of Southwest Gas Corporation (U 905 G) for Authority to Increase Rates and Charges for Natural Gas Service in California, Effective January 1, 2026.

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# APPLICATION OF SOUTHWEST GAS CORPORATION (U 905 G)

#### 1. Introduction

Southwest Gas Corporation (Southwest Gas or Company) respectfully submits to the California Public Utilities Commission (Commission) its Application for Authority to Increase Rates and Charges for Natural Gas Service in California, Effective January 1, 2026 (Application). Southwest Gas is a public utility engaged in the retail distribution, transportation, and sale of natural gas for domestic, commercial, agricultural, and industrial uses. Southwest Gas currently serves approximately 2.2 million customers in the states of California, Arizona, and Nevada.

Southwest Gas has three California rate jurisdictions: (1) Southern California; (2) Northern California; and (3) South Lake Tahoe. The Southern California rate jurisdiction comprises various communities and areas in San Bernardino County. The Northern California rate jurisdiction covers communities and areas in Placer, El Dorado, and Nevada Counties and the South Lake Tahoe rate jurisdiction is entirely within El Dorado County. In total, the Company serves approximately 206,000 California customers.

This Application is based upon and supported by the material facts, points and authorities, and all other information contained herein, the schedules submitted herewith, accompanying

testimony, and such other matters as may be presented to the Commission at the time of hearing on this Application. In support of its Application, Southwest Gas further states as follows:

## 2. Procedural Background

**2.1** In Southwest Gas' Test Year 2021 general rate case (Decision (D.) 21-03-052, rendered in Application (A.) 19-08-015), the Commission authorized revenue requirement increases in the Company's Southern California, Northern California, and South Lake Tahoe jurisdictions. The Commission also authorized post-test year revenue requirement (margin) increases in all three jurisdictions for the years 2022, 2023, 2024 and 2025.

## 3. Authority

- **3.1** Southwest Gas submits this Application pursuant to Chapters 3 and 4 of the Public Utilities Act, including without limitation, Sections 451, 454, 491, 701 and 728, and Rule 3 of the Commission's Rules of Practice and Procedure (Rules).
- **3.2** Further, in accordance with Rule 2.1, Southwest Gas provides the following information related to the instant Application:
- (a) The exact legal name of the Applicant is Southwest Gas Corporation. The location of Southwest Gas' principal place of business is 8360 South Durango Dr., Las Vegas, Nevada 89113, and the telephone number is (877) 860-6020. Southwest Gas is a corporation organized and existing under the laws of the state of California. Southwest Gas is engaged in the business of providing natural gas service as a public utility in southern and northern California and is subject to the Commission's jurisdiction. Southwest Gas is also engaged in the intrastate transmission, distribution, and sale of natural gas as a public utility in certain portions of the states of Nevada and Arizona.
- (b) Consistent with Rule 1.10, Southwest Gas agrees to accept electronic mail service of all notices, filings and submittals from the Commission and all parties granted leave to participate in this proceeding. In accordance with Rule 2.1(b), communications regarding this Application should be addressed to:

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(c) In accordance with Rule 2.1(c) and 7.1(e)(2), Southwest Gas proposes that this Application be categorized as "ratesetting." A hearing may be required should any aspect(s) of this Application be contested and not resolved through a Commission-approved settlement. The issues considered pertain to the establishment of just and reasonable rates that provide Southwest Gas a realistic opportunity to earn a reasonable rate of return. A proposed schedule pursuant to Rule 7.1(a) is included in Section 10.2 of this Application.

#### 4. Brief Overview of Application

**4.1** The annual revenue deficiency for Test Year 2026 results in an increase of approximately \$38.5 million for the Southern California rate jurisdiction, an increase of approximately \$63 thousand for the Northern California rate jurisdiction, and an increase of approximately \$10.2 million for the South Lake Tahoe rate jurisdiction.

- **4.2** The Company's requested revenue increase is necessary to recover the reasonable costs it has incurred and will incur to own and operate the facilities used to maintain and provide safe and reliable natural gas service to its California customers at a level they both expect and are entitled to receive.
- 4.3 Southwest Gas' Application consists of four volumes, organized as follows: Volume I contains the Application; Volume II contains the Company's results of operations, and is presented in separate parts for each rate jurisdiction (Volumes II-A Southern California, II-B Northern California and II-C South Lake Tahoe). The narrative summaries accompanying each of the Volume II chapters were prepared to provide a general description of the steps taken by the Company to develop the schedules contained within that chapter. Volume III contains the prepared direct testimony supporting the Application. Volume IV is also presented in separate parts and contains the supporting workpapers for each rate jurisdiction. The Company is not filing Volume IV but will provide copies to Cal Advocates.

## 5. Request for Authority to Increase Rates

- **5.1** Southwest Gas seeks to establish rates and charges for the provision of natural gas service in California at just and reasonable levels to provide Southwest Gas a realistic opportunity to earn a fair and reasonable rate of return on its investment. The supporting chapters, schedules, testimony and exhibits to this Application demonstrate in detail the rate changes warranted in each of the Company's three rate jurisdictions for Test Year 2026 and each of the 2027 through 2030 post-test years.
- **5.2** Southwest Gas proposes to continue its suite of Conservation and Energy Efficiency (CEE) programs approved in D.21-03-052, which will continue to help customers conserve energy and save on their energy costs. These programs are the Residential Equipment Rebate

<sup>&</sup>lt;sup>1</sup> Pursuant to Resolution ALJ-190, Southwest Gas is not filing its Prepared Direct Testimony, but will provide copies to the Chief Administrative Law Judge and the Public Advocates Office (Cal Advocates).

Program, the Commercial Equipment Rebate Program, the Residential Equipment Direct-Install Program, New Homes Rebates Program, and the Solar Thermal Rebate Program.

- **5.3** Southwest Gas' proposed revenue increase is based upon a capital structure consisting of 50.0 percent long-term debt and 50.0 percent common equity, with a requested return on common equity (ROE) of 11.35 percent. The Company's proposed overall rate of return is 7.68 percent for Southern California. For the Northern California and South Lake Tahoe rate jurisdictions, the proposed overall rate of return is 8.02 percent.
- **5.4** In D.21-03-052, the Commission continued the Company's Post-Test Year Ratemaking Mechanism (PTYM). Southwest Gas seeks to continue its PTYM for annual changes to rates and charges for gas service, effective January 1, 2027, and each January 1 thereafter through 2030.
- **5.5** Southwest Gas also seeks to continue the Automatic Trigger Mechanism (ATM) and adjustment for Excess Accumulated Deferred Income Taxes (EADIT) as previously approved.

# 6. Risk-Based Decision-Making Framework

6.1 In compliance with D.14-12-025 and the Voluntary Agreement Between Risk Assessment Section of the Safety and Enforcement Division and Small Multi-Jurisdictional Utilities for a Risk-Based Decision-Making Framework, approved in D.19-04-020, the Company engaged in the development of a risk-based decision-making framework as part of this Application. Through this framework, the Company identified and evaluated several risks, reviewed existing controls, and developed proposed mitigations to address the identified risks. Southwest Gas' proposed mitigations include continuation of the Targeted Pipe Replacement (TPR) Program, Meter Protection Program, and Customer-Owned Yard Line (COYL) Program along with a new Annual Leak Survey Program with conventional and Advanced Mobile Leak Detection technologies. The Company proposes to continue to recover the costs associated

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with the subject programs through the Infrastructure Reliability and Replacement Adjustment Mechanism (IRRAM) originally approved by the Commission in D.14-06-048.

### 7. Depreciation Rates

- 7.1 On August 23, 2024, Southwest Gas submitted a study of depreciation rates and practices based on 2023 year-end data for Southwest Gas' natural gas properties (Depreciation Study) to Cal Advocates, pursuant to Commission Standard Practice U-4. The Depreciation Study combines the South Lake Tahoe and Northern California properties into one set of depreciation rates for all northern California properties.
- 7.2 Southwest Gas requests that the depreciation rates reflected in the Depreciation Study be accepted and made effective concurrently with the rates approved in this Application.

#### 8. Additional Information

- 8.1 In further support of its Application, Southwest Gas provides the prepared direct testimony of the following witnesses:
- Valerie J. Ontiveroz provides an overview of the Company's Application, primary reasons for margin deficiencies, support for the consolidation of Southwest Gas Northern California and South Lake Tahoe rate jurisdictions, compliance with various Commission decisions since the Company's last general rate case, the Company's proposed tariff changes and establishment of the Damage Prevention Cost Balancing Account.
- **Brandy Little** provides testimony supporting the Company's methodology for developing billing determinants.
  - **Randi Cunningham** provides testimony regarding the Company's revenue requirement.
- Charlene A. LaChica provides testimony regarding Southwest Gas' constant dollar, escalation, and allocation factors.

• **Kasey D. Bohannon** provides testimony supporting Southwest Gas' proposals for regulatory accounts and the development of the regulatory amortizations for Southwest Gas' three California rate jurisdictions.

- A. Brooks Congdon provides testimony regarding Southwest Gas' class cost of service study, rate design, the Company's proposal to consolidate its Northern California and South Lake Tahoe rate jurisdictions into on a single Northern California rate jurisdiction, the Company's decision to remove the City of Victorville from this rate case proceeding, and the resulting customer bill and customer affordability impacts associated with the Company's requested base revenue increase and rate design proposals.
- **Bradley C. Anderson** provides testimony supporting the Company's risk-based decision-making framework and proposed risk mitigation programs.
- **Kevin M. Lang** provides testimony supporting, from an operations perspective, the Company's proposed TPR Program, Meter Protection Program, COYL Program, and Annual Leak Survey Program.
- **Byron C. Williams** provides testimony supporting the Company's federal and state income tax, and state and local taxes.
- **Justin L. Forsberg** provides testimony regarding development of the Company's overall requested rates of return, an overview of Southwest Gas' financial profile, including the need to offer a competitive ROR, target capital structure, embedded cost of debt and continuation of the ATM.
- **Dylan W. D'Ascendis** provides testimony supporting the Company's proposed cost of common equity.
- Valeria S. Annibali provides testimony supporting the Company's CEE Programs and request for 2026 through 2030 program funding.

These witnesses also sponsor those chapters, schedules and exhibits accompanying the Application that are related to their relevant areas of expertise.

## a. Required Information for Applications

## Rule 7.1(a)

Southwest Gas proposes the following schedule:

September 5, 2024	Application Filed
October 21, 2024	Prehearing Conference
January 30, 2025	Southwest Gas Supplemental Testimony
February 21, 2025	Filing of Cal Advocates' Testimony Served
March 7, 2025	Intervenor Testimony Served
April 11, 2025	Rebuttal Testimony
May 27-29, 2025	Evidentiary Hearing
June 27, 2025	Opening Briefs Filed
July 18, 2025	Reply Briefs Filed
October 2025	Proposed Decision (PD)
October/November 2025	Comments on PD
November/December 2025	Issuance of Final Decision
January 1, 2026	Effective Date of Rates

## Rule 2.2

A copy of Southwest Gas' Restated Articles of Incorporation, as amended and restated, was filed in A.18-02-008.

#### Rule 3.2(a)

- (1) Balance sheets and income statements for each of the Company's rate jurisdictions, as of December 31, 2023, are included at Chapters 2 through 4 of Volumes II-A, II-B, and II-C of this Application.
- (2) Statements of the presently effective rates and charges for each rate jurisdiction are included at Chapter 20 of Volumes II-A, II-B, and II-C of this Application.
- (3) Statements of Southwest Gas' proposed changes to the revenue requirements in each rate jurisdiction, are included at Chapter 20 of Volumes II-A, II-B, and II-C of this Application. The statements show the amount of proposed gross revenues, together with the percentage of increase or decrease estimated to result from the proposed rates. Additionally, the statements show the proposed revenue increase or decrease, including the percentage of increase or decrease for each rate classification.
- (4) The property of Southwest Gas is composed of pipelines, valves, meters, regulators, buildings, motor vehicles, construction equipment, office equipment and related property. A statement of the original cost of Southwest Gas' property, together with a statement of the depreciation reserve applicable to the property, and depreciation reserve is set forth in Chapter 17 of Volumes II-A, II-B, and II-C of this Application.
- (5) A summary of earnings on a depreciated rate base for the test period, upon which Southwest Gas bases its justification for the proposed rate changes, is set forth in Chapter 6 of Volumes II-A, II-B, and II-C of this Application.
- (6) The earnings results for Southwest Gas' total natural gas utility operations are set forth in Chapter 3 of Volumes II-A, II-B, II-C of this Application.
- (7) Statements as to: (a) which of the optional methods provided in the Internal Revenue Code Southwest Gas elected to employ in computing the depreciation deduction for the purpose of determining its federal income tax payments; (b) the method utilized by Southwest Gas in

calculating federal income taxes for the test period for ratemaking purposes; and (c) whether Southwest Gas has used the same method or methods in calculating federal income taxes for the test period for rate making purposes are set forth in Chapter 16 of Volumes II-A, II-B and II-C of this Application.

- (8) The latest proxy statement sent to Southwest Gas' stockholders is included at Chapter 23 of Volumes II-A, II-B and II-C of this Application.
  - (9) Not applicable.

(10) The proposed rate changes reflect and pass through to customers only the costs to Southwest Gas for the services or commodities furnished by it.

#### Rules 3.2(b) and 3.2(c)

Within 20 days after filing this Application, Southwest Gas will mail notice of the Application to the state of California and to the cities and counties in Southwest Gas' service territories. Within 20 days after the filing of this Application, Southwest Gas will publish notice of the Application at least once in a newspaper of general circulation in each of the counties in Southwest Gas' California service territories, and by posting physical copies of its Application at local business offices. Additionally, within 45 days the Company will provide its customers notice of this Application by including the notice with their regular bills or electronically for customers receiving their bills electronically. The Application will also be posted on the Company's external facing website located here: <a href="https://www.swgas.com/en/california-rates-and-regulation">https://www.swgas.com/en/california-rates-and-regulation</a>.

#### 9. Conclusion

**9.1** Southwest Gas believes that Commission approval of the proposed rate increases and PTYM, the continuance of the ATM, and the proposed rate design, coupled with the other requests made herein, is in the public interest.

**9.2** Southwest Gas further believes that approval of its Application, as proposed, will provide the Company with a realistic and reasonable opportunity to earn its authorized rates of return.

#### WHEREFORE:

Southwest Gas respectfully requests that the Commission authorize the requests set forth in this Application and the accompanying testimony including, without limitation:

- A retail natural gas service rate increase in each of Southwest Gas' California rate jurisdictions;
- The PTYM for annual changes in rates and charges for gas service for the 2027 through
   2030 post-test year period;
- 3) The proposed Cost of Capital;
- 4) Continuation of the ATM and adjustment for EADIT as previously approved;
- 5) Consolidation of Southwest Gas' Northern California and South Lake Tahoe rate jurisdictions into a single Northern California rate jurisdiction;
- 6) The proposed mitigations to address the risks identified in the Company's risk-based decision-making framework, including cost recovery through the previously approved IRRAM;
- 7) CEE Programs and requested annual budgets;
- 8) The proposed changes to the depreciation rates, as set forth in the depreciation study; and

9) Such further relief as the Commission deems appropriate.

Respectfully submitted this 5<sup>th</sup> of September 2024.

SOUTHWEST GAS CORPORATION

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## **VERIFICATION**

Amy L. Timperley declares the following:

I am an officer of Southwest Gas Corporation and am authorized to make this verification on the Corporation's behalf in accordance with Rule 1.11 of the Commission's Rules of Practice and Procedure, and I make this verification for that reason. I have read the foregoing Application and am informed and believe that the matters stated therein concerning Southwest Gas Corporation are true.

I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct.

Executed this 5<sup>th</sup> day of September 2024 at Las Vegas, Nevada.

Amy L. Timperley Senior Vice President Chief Regulatory Officer